

Please do not reuse/quote without author's permission. The views expressed in this presentation are author's own



Codex Activities in the EU



International Food Standards and the Codex Alimentarius Commission
EU Perspectives
Tokyo 12 September 2015
Eva ZAMORA ESCRIBANO
European Commission

※本資料をご使用・ご引用される場合は、ご本人のご承諾を得るようお願い申し上げます。※また、この資料に含まれる見解は発表者個人のものです。

※以下は仮訳となります。正しくは原文のスライドをご参照ください。



EUにおけるコーデックスの活動



国際食品規格とコーデックス委員会

EUの視点

東京 12/9/2015

Eva ZAMORA ESCRIBANO

欧州委員会



European
Commission



Topics covered

- 1- How the EU develops its strategy/positions in Codex?
- 2- Which are the important factors to be taken into consideration?
- 3- How different interests among MSs are coordinated?
- 4- Which are the most challenging issues for the EU?
- 5- EU perspective on Codex management and its future



European
Commission



取り上げるトピック

- 1- EUはどのようにコーデックスにおけるポジションと戦略を形作るのか？
- 2- 重要な考慮要素は何か？
- 3- 加盟国間の異なる利益をどのように調整するか？
- 4- EUにとって最も困難な課題とは何か？
- 5- コーデックスの作業管理と将来に関するEUの見方

Codex and the EU



コーデックスとEU





European
Commission

28 Member States and the EUmembers of Codex



9 years of negotiations!

28 Member States



European
Commission

28のEU加盟国とEUコーデックスのメンバー



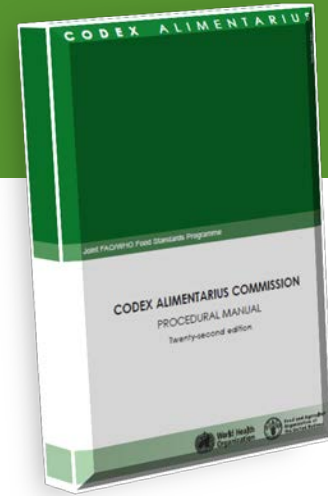
28のメンバー国



9年間にわたる交渉!



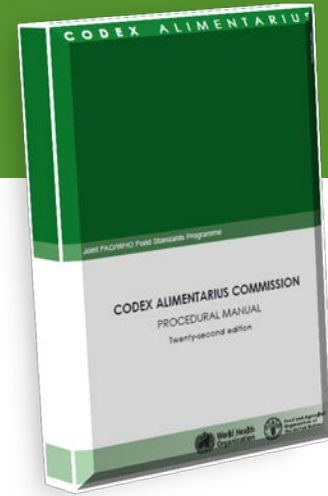
European
Commission



EU = Member Organisation

All you need to know: Rule II of the Procedural Manual

- ✓ Membership rights on an alternative basis
- ✓ Division of competence in writing before any plenary: competence/right to vote
- ✓ Number of votes = members present
- ✓ Not eligible, does not participate in voting for elective places
- ✓ Creation of EU Codex Contact Point



EU = 加盟機関

知っておくべきこと: 手続きマニュアル規則 II

- ✓ 状況によって異なる加盟主体の権利
- ✓ 全ての会議の前に文書による権限の配分：権限/投票権
- ✓ 投票数 = 出席した加盟国の数
- ✓ 選挙の場で投票に参加しないと有効でない
- ✓ EUのコーデックス担当窓口の創設



European
Commission

Membership rights on an alternative basis

MS
Competence

NO EU
legislation

Mixed
Competence

Some EU
legislation

EU
Competence

EU legislation

MS Vote

**Who
speaks?**

EU vote





European
Commission

状況によって異なる加盟国の権利

加盟国の権限
EUの法律が
ないもの

共有の権限
EUの法律も
一部含まれるもの

EUの権限
EUの法律

加盟国別の投票

**Who
speaks?**

EUとしての投票





European
Commission

Division of competence in writing before any plenary: competence/right to vote

FAO/WHO REGIONAL COORDINATING COMMITTEE FOR EUROPE

29th Session

The Hague, The Netherlands, 30 September - 3 October 2014

PROVISIONAL ANNOTATED AGENDA

Division of Competence

Between the European Union and its Member States according to Rule of procedure II paragraph 5 of the Codex Alimentarius Commission



Agenda-Item	Subject-Matter	Document-Reference
1.	Adoption of the Agenda Member States Competence. Member States Vote.	CX/EURO-14/29/1
2.	Matters arising from the Codex Alimentarius Commission and other Codex Committees Member States Competence. Member States Vote.	CX/EURO-14/29/2 ¶ ¶ □
3.	FAO/WHO activities relevant to the region, identifying priorities and capacity development needs Mixed Competence. Member States Vote.	CX/EURO-14/29/3
4.	Revitalisation of FAO/WHO Coordinating Committees - proposals on strengthening the role and platform of RCCs Member States Competence. Member States Vote.	CX/EURO-14/29/4 ¶ ¶ □



European
Commission

全ての会議の前の文書による権限の配分：権限/投票権

FAO/WHO REGIONAL COORDINATING COMMITTEE FOR EUROPE

29th Session

The Hague, The Netherlands, 30 September - 3 October 2014

PROVISIONAL ANNOTATED AGENDA

Division of Competence

Between the European Union and its Member States according to Rule of procedure II paragraph 5 of the Codex Alimentarius Commission



CRD

Agenda-Item	Subject-Matter	Document-Reference
1.	Adoption of the Agenda Member States Competence Member States Vote	CX/EURO-14/29/1
2.	Matters arising from the Codex Alimentarius Commission and other Codex Committees Member States Competence Member States Vote	CX/EURO-14/29/2 ¶ ¶ □
3.	FAO/WHO activities relevant to the region, identifying priorities and capacity development needs Mixed Competence Member States Vote	CX/EURO-14/29/3
4.	Revitalisation of FAO/WHO Coordinating Committees - proposals on strengthening the role and platform of RCCs Member States Competence Member States Vote	CX/EURO-14/29/4 ¶ ¶ □



1- How the EU develops its strategy/positions in Codex?





1- EUはどのようにコーデックス における戦略とポジションを形作 るのか





European
Commission

How the EU develops its positions in Codex?

Basis to develop EU positions is the EU legislation (when exists!).

FAO/WHO
R.A. Bodies

Risk
Assessment
EFSA

Risk Analysis Principles

Risk
management
EC+EUMS

CAC/
Committees

Risk
communication





European
Commission

EUはどのようにしてコーデックスにおけるポジションを形作るのか？

EUのポジションをつくる基礎となるものは、法律である(存在する場合は！)

FAO/WHO
リスク評価機関

リスク評価
欧州食品安全機関

リスク分析原則

リスク管理
欧州委員会+
EUとその加盟国

コーデックス委員会/部会

リスクコミュニケーション



EU Legislation

- ✓ **The EU General Food Law (Regulation (EC) No 178/2002): International standards shall be taken into consideration**
- ✓ **Specific EU legislation** e.g. food additives, MRLs for pesticides and veterinary drugs in food, ML for contaminants, etc.
- ✓ **EUMS legislation** e.g. quality parameters, codes of practice, etc.

EUの法律

- ✓ EU一般食品法（規則（EC）No 178/2002）：国際規格が考慮に入れられなければならない
- ✓ 特定のEUの法律、例えば、食品添加物、農薬や動物用医薬品の最大残留基準値、汚染物質の最大基準値、など。
- ✓ EUとその加盟国の法律、例えば、品質パラメータ、実施規範、など。



European
Commission

Strategy



- ✓ **Annual meetings** with EUMS and important partners
- ✓ **Stakeholders**
- ✓ **What about other Codex members?**
- ✓ **Coherence with EU values/principles**
- ✓ **Where ?**
- ✓ **How and how far?**
- ✓ **Transparency**



European
Commission

戦略



- ✓ EUとその加盟国、重要なパートナーとの**毎年の会合**
- ✓ ステークホルダー
- ✓ 他のコーデックス加盟国はどうか？
- ✓ EUの価値観や指針との一貫性
- ✓ どこで？
- ✓ どのようにして、どれくらいまで？
- ✓ 透明性

2- Which are the important factors to be taken into consideration?



2- 重要な考慮要素は何か？





European
Commission

**Food
Miles**

How well
travelled
is your
dinner?



Important factors

- ✓ Codex Alimentarius **global reference** point in international food trade
- ✓ Non-mandatory in nature, Codex standards and related texts have since 1995 become international **benchmarks for harmonization** under the SPS and TBT Agreements of WTO
- ✓ EU is the world's **largest importer of food...but also a major exporter**
- ✓ Food and Drink sector is the **largest industrial sector** in the EU



European
Commission

重要な要素

**Food
Miles**

How well
travelled
is your
dinner?



- ✓ コーデックス規格は、国際食品貿易上参照される**国際的な規格基準**である
- ✓ コーデックス規格と関連文書は、本質的に任意のものであるが1995年から、WTOのSPS協定とTBT協定のもと調和の国際的ベンチマークとなった。
- ✓ EUは世界で最大の食糧輸入主体であるが、主要な輸出主体でもある。
- ✓ 飲食部門は、EU**最大の産業部門**である。

Important factors

- ✓ **Impact of Codex Standards in the EU legislation:** general food law, incorporation of Codex standards in the EU legislation (case by case basis).
- ✓ **EU's contribution to Codex:** sharing our experience on standard setting in light of our policies
- ✓ **Trade relationships, common interests , regional interests**



European
Commission

重要な要素

- ✓ **EUの法律に対するコーデックス規格のインパクト**: 一般食品法, EUの法律におけるコーデックス規格の取り込み(ケースバイケースで).
- ✓ **EUのコーデックスへの寄与**: EUの政策的視点から、EUの規格策定における経験の共有
- ✓ **貿易関係, 共通利益, 地域利益**



3- How different interests among MSs are coordinated?





3- 加盟国間の異なる利益をどのように調整するか？





European
Commission

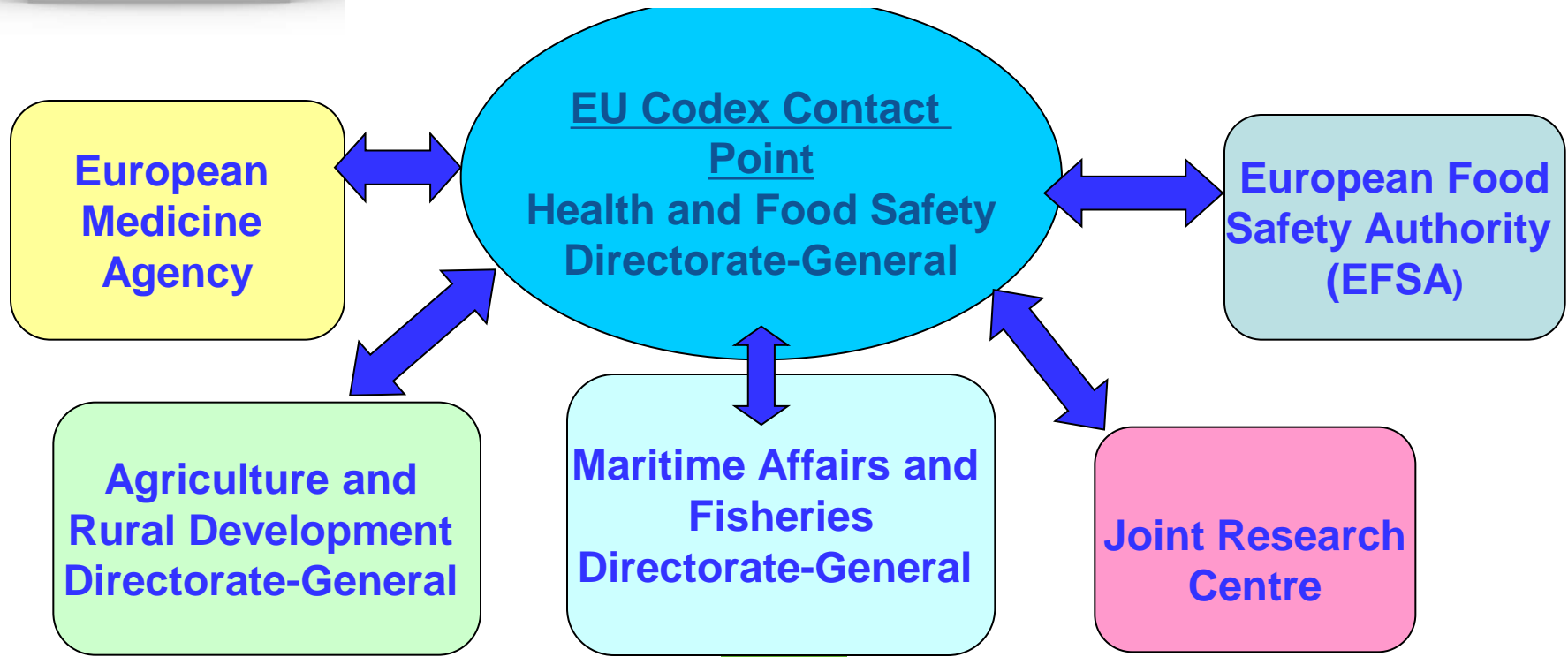
Internal coordination



**EXPERT
ADVICE**



European
Commission





European
Commission

内部調整



**EXPERT
ADVICE**



European
Commission

EUとコーデックスの窓口
保健衛生・食の安全総局

欧州医薬品庁

欧州食品
安全機関
(EFSA)

農業・農村開発総局

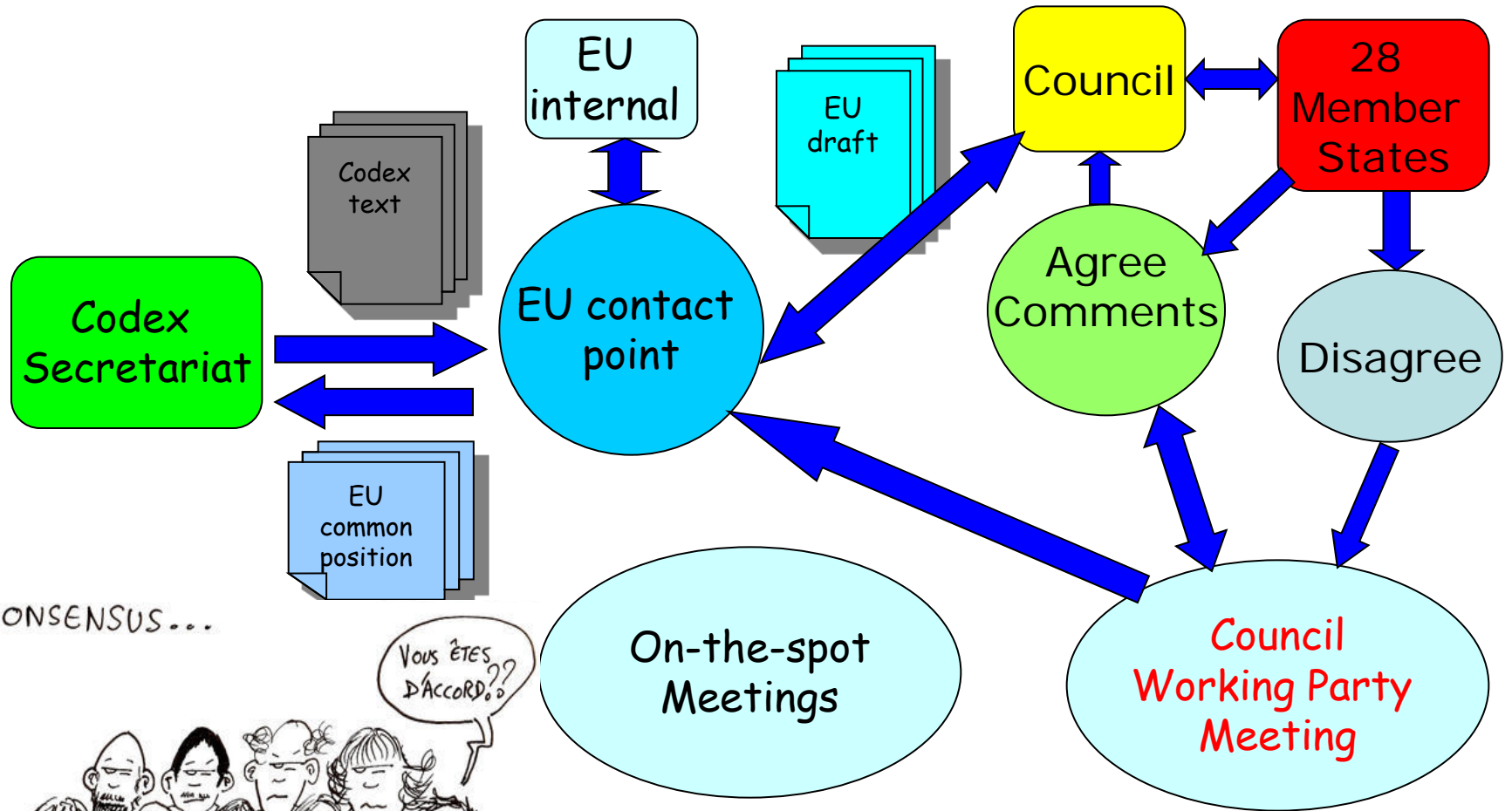
漁業・海事総局

ジョイントリサーチ
センター



European
Commission

Coordination EUMS



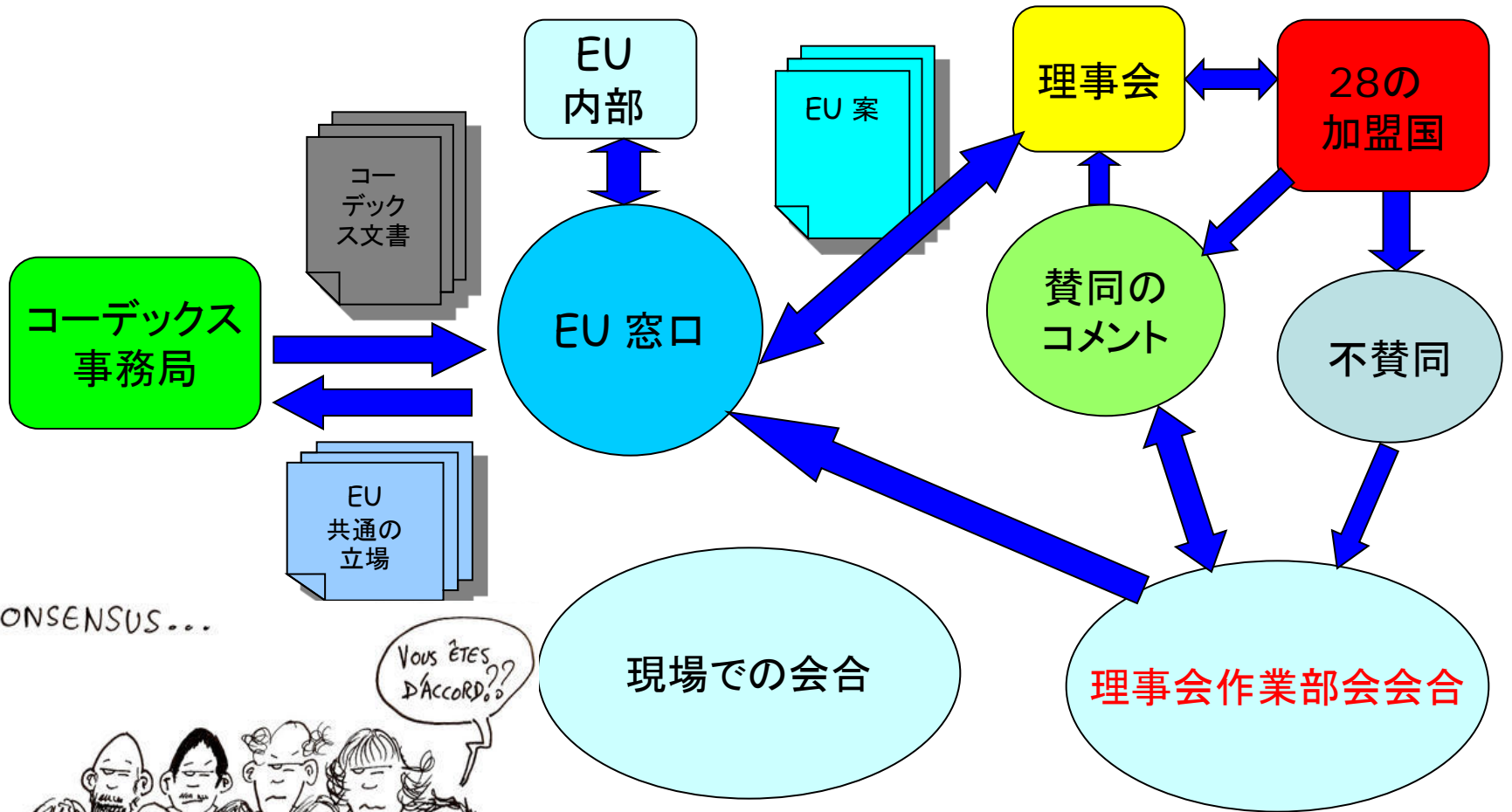
CONSENSUS...





European Commission

EUと加盟国の調整



CONSENSUS...





European
Commission

EU positions PUBLISHED

http://ec.europa.eu/food/safety/international_affairs/standard_setting_bodies/codex/index_en.htm

Codex Alimentarius

The [Codex Alimentarius Commission](#) develops and adopts **food standards that serve as a reference for international food trade.**

Objectives

- Protect consumers' health;
- Ensure fair practices in international food trade;
- Coordinate all food standards work done by international governmental and non-governmental organisations.

WTO members applying the Codex Alimentarius standards meet their obligations under the World Trade Organisation Agreement on Sanitary and Phytosanitary Measures (SPS Agreement).

[List of Codex Alimentarius members and observers](#)

EU and Codex Alimentarius

All EU countries are members of the Codex Alimentarius Commission. In 2003, the EU also joined, sharing competence with EU countries depending on the level of harmonisation of the respective legislation. [Decision 2003/822/EC](#) describes relevant working procedures and constitutes a legal basis for accession of the EU to Codex. The Directorate-General Health & Food Safety is the EU Codex contact point.

[More information on EU accession to Codex](#)

EU position papers under relevant CODEX Committees

- [CAC](#) - Codex Alimentarius Commission



European
Commission

発表されたEU のポジション

http://ec.europa.eu/food/safety/international_affairs/standard_setting_bodies/codex/index_en.htm

Codex Alimentarius

The Codex Alimentarius Commission develops and adopts **food standards that serve as a reference for international food trade.**

Objectives

- Protect consumers' health;
- Ensure fair practices in international food trade;
- Coordinate all food standards work done by international governmental and non-governmental organisations.

WTO members applying the Codex Alimentarius standards meet their obligations under the World Trade Organisation Agreement on Sanitary and Phytosanitary Measures (SPS Agreement).

[List of Codex Alimentarius members and observers](#)

EU and Codex Alimentarius

All EU countries are members of the Codex Alimentarius Commission. In 2003, the EU also joined, sharing competence with EU countries depending on the level of harmonisation of the respective legislation. Decision 2003/822/EC describes relevant working procedures and constitutes a legal basis for accession of the EU to Codex. The Directorate-General Health & Food Safety is the EU Codex contact point.

[More information on EU accession to Codex](#)

EU position papers under relevant CODEX Committees

- CAC - Codex Alimentarius Commission

4- Which are the most challenging issues for the EU?



4- EUにとって最も困難な課題は何か？



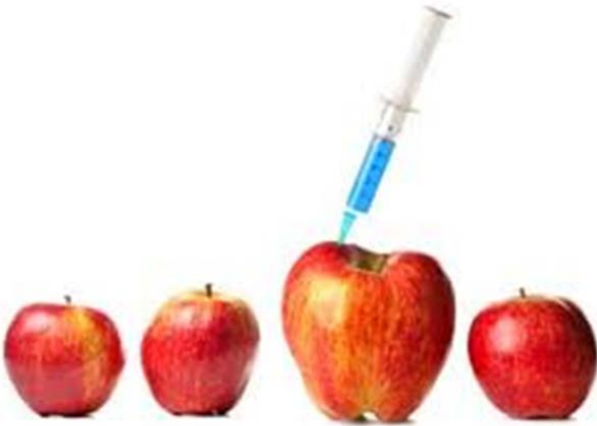


European
Commission

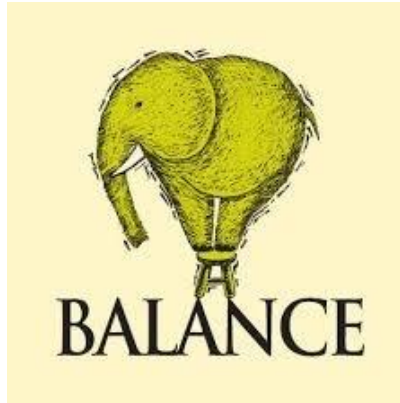


Gluten free

The challenges



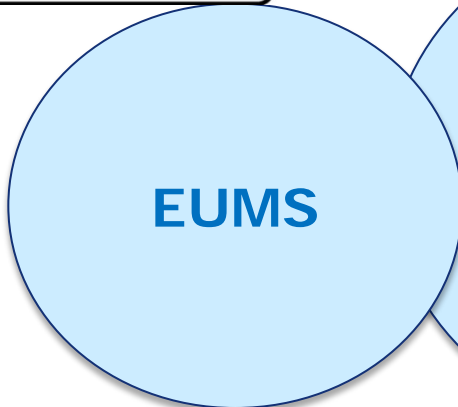
© iStockphoto / Sergey Peteman



Stakeholders



Trade



EUMS



EU
Regulations
and Codex
Standards

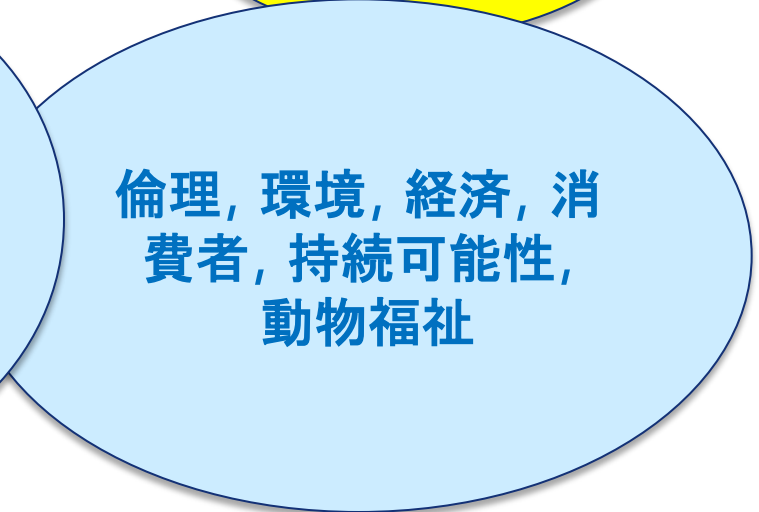
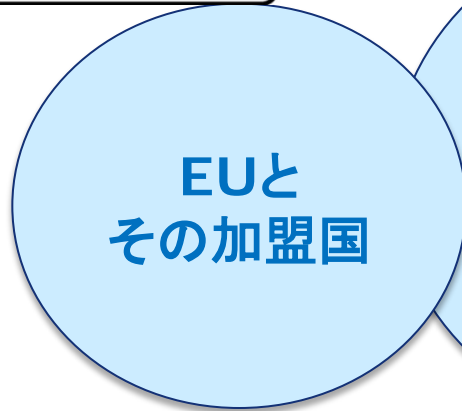
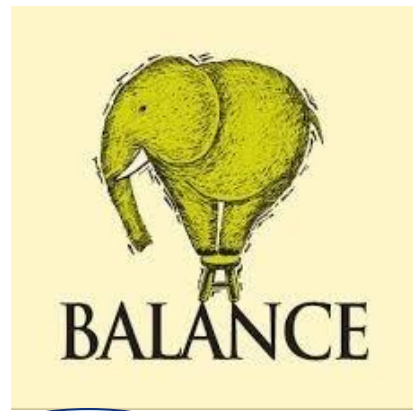
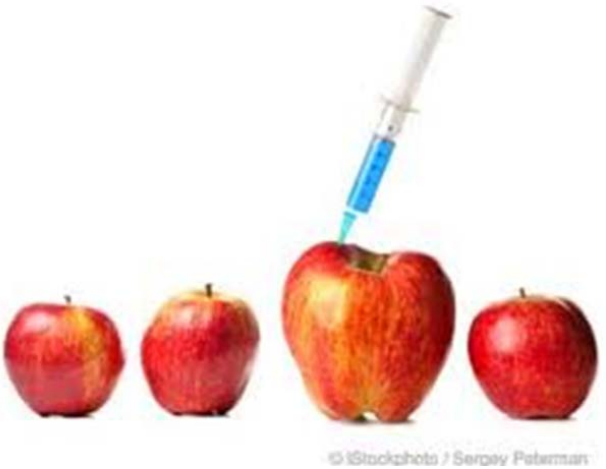


Ethics,
environment,
economy,
consumers,
sustainability,
animal welfare



European
Commission

課題





Other challenges

- ✓ To keep **EUMS fully involved** in Codex (contribution, expertise, participation, etc).
- ✓ To set EU positions on some controversial issues (consensus/unanimity).
- ✓ Respecting deadlines: heavy coordination procedure.
- ✓ **Workload!** (contribution to EWGs, participation in committees, PWG, etc)
- ✓ **Budgetary restrictions**
- ✓ **Insufficient expertise**



European
Commission



他の課題

- ✓ EUとその加盟国のコーデックスへの十分な参加を確保すること(貢献, 専門知識, 参加, など).
- ✓ いくつかの論争のある点についてEUのポジションを示すこと(コンセンサス/異議のない合意).
- ✓ 期限の遵守: たくさんの調整手続き
- ✓ **作業量!** (電子作業部会への貢献, 部会への参加, 物理的作業部会, など)
- ✓ **予算上の制約**
- ✓ **不十分な専門知識**

5- Codex management/future: the EU perspective





5- コーデックス作業管理と将来に関するEUの見方



**WHO /FAO
EVALUATION 2002**



Any need for a change?

25 founding members (1963) including **14 EUMS**
Japan became member in 1965

186 Codex Members - 185 Member Countries
and 1 Member Organization (EU) 234 Codex
Observers



WHO /FAO 評価 2002



改革の必要性？

創立メンバーは14のEU及びその加盟国を含む25か国
(1963)。日本は1965年に加盟国となった。

186のコーデックスメンバー- 185 加盟国とand 1 つの加
盟機関(EU)、234のオブザーバー





European
Commission

Strategic Plan 2014-2019



4 Strategic Goals

- Establish International Food Standards that address current and emerging food issues
- Ensure the application of risk analysis principles in the development of Codex Standards
- Facilitate the effective participation of all Codex members
- Implement effective and efficient work management systems and practices



European
Commission

戦略計画2014-2019



4つの戦略的目標

- 進行中及び新規の食品問題に対応する食品規格の構築
- コーデックス規格策定時における、リスクアナリシスの原則の確実な履行
- すべてのコーデックス加盟国の効果的な参加の促進
- 効果的かつ効率的な作業の管理のためのシステムや業務の導入



European
Commission



Core values

Collaboration
Inclusiveness
Consensus building
Transparency



Health and
Food Safety





European
Commission



核となる価値

協調性

包括性

コンセンサス構築

透明性



Health and
Food Safety





European
Commission

Codex Management: six key priority areas

- ✓ Strategic Governance,
- ✓ Responsiveness to emerging issues,
- ✓ Consensus,
- ✓ Cross collaboration amongst Committees,
- ✓ Effectiveness and representativeness of CCEXEC and
- ✓ Efficiency of CCEXEC and CAC

Endorsed at
CAC 38 – 2015

CCGP
May
2016

CAC 39 – 2016

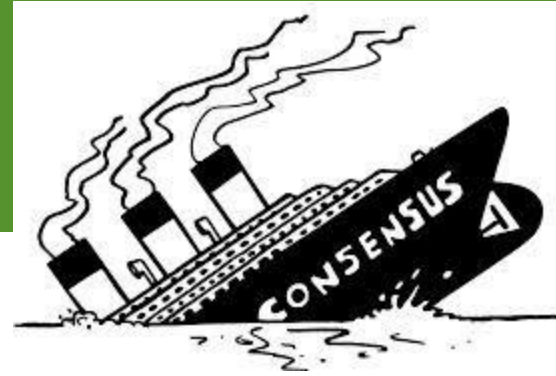
コーデックス作業管理: 6つの重点領域

- ✓ 戦略的ガバナンス,
- ✓ 新規の問題への応答性,
- ✓ コンセンサス,
- ✓ 部会間での協力,
- ✓ 執行委員会の有効性と代表性 そして
- ✓ 総会と執行委員会の効率性

2015年
第38回コーデックス
委員会 で承認

2016年5月
一般原則部会

2016年
第39回コーデックス
委員会



consensus

- ✓ Strengthen **consensus-based decision-making**
➔ standards to be **universally applicable** need to be **universally accepted**
- ✓ **Voting** last-resort, fully justified, part of a **predictable** decision-making process, and on the basis of a qualified majority as IPPC and OIE.
➔ voting is not seen as divisive but democratic, decision-making process.

Legitimacy and Credibility



コンセンサス

- ✓ **コンセンサスに基礎を置いた意思決定の強化**
➡ **普遍的に適用可能な規格は普遍的に受け入れられる必要がある**
- ✓ **投票** 最後の手段であり、十分に正当化され、**予測可能な意思決定手続きの一部として**、IPPCとOIEのように特別多数決に基づく
➡ (このようになされれば、)投票は敵対を引き起こすものではなく、**民主的な意思決定手続きであるとみなされる。**

正当性と信頼性



European
Commission

Effectiveness and representativeness of CCEXEC

- ✓ First Step: determine Codex's **executive function** and **principles** → ensure its ability to deliver on its mandate
- ✓ Second Step: decide on "**form** of this body"
- ✓ Essential: members act in the **interest of the Commission as a whole** - not constrained by country or regional positions.



執行委員会の有効性と代表性

- ✓ 第一段階: コーデックスの**執行機能と原則の決定**
➡ その役割を果たすために、能力を確保する
- ✓ 第二段階: “この機関の**形態**”の決定
- ✓ 重要な点: 執行委員会メンバーの行動が**コーデックス委員会全体の利益のためであること**— 特定の国や地域の立場に縛られない





European
Commission

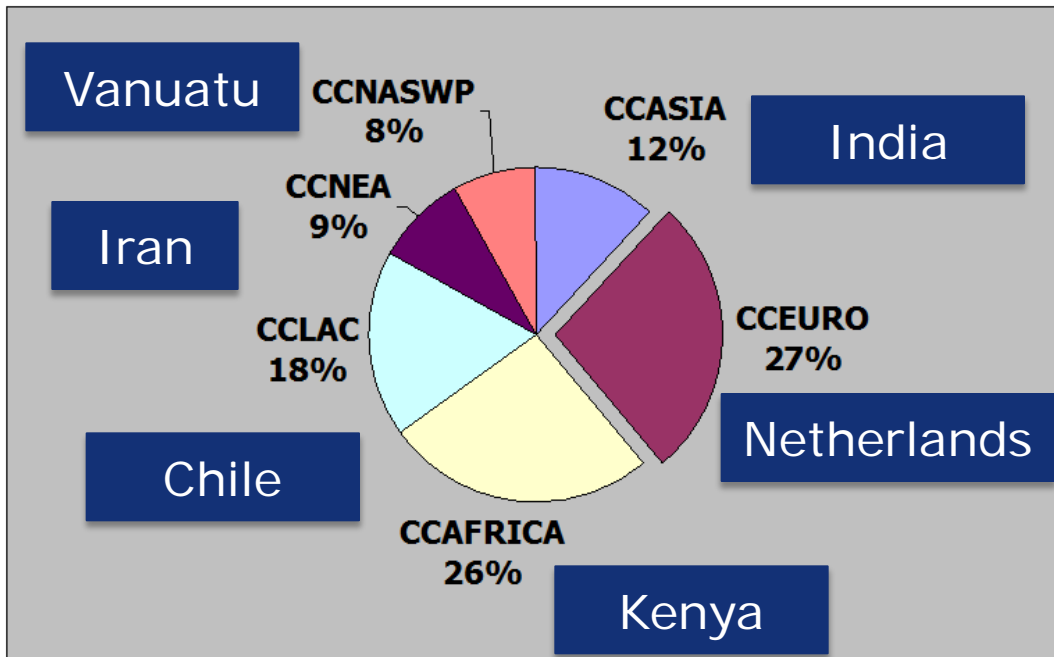
Effectiveness and Representativeness of CCEXEC **Inclusive, transparent and balanced** representation of membership



World Health
Organization



FAO
FIAT PANIS



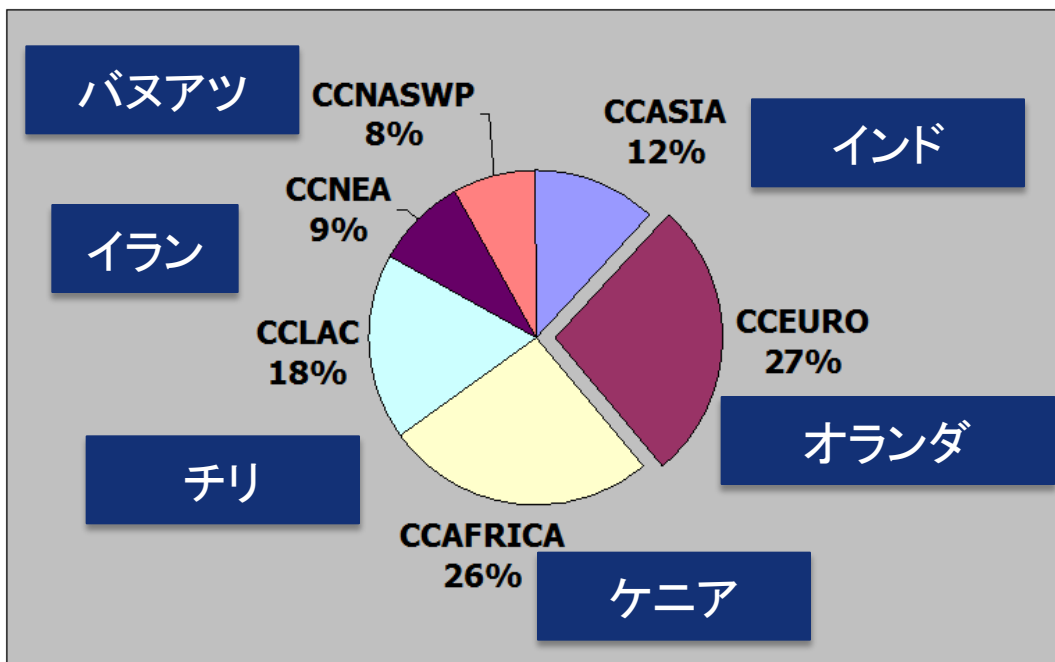
**6 FAO/WHO
Coordinating
Committees**



European
Commission

執行委員会の有効性と代表性

包括性、透明性とバランスの取れた メンバーの代表制



6つの
FAO/WHO
調整部会



European
Commission

Effectiveness and representativeness of CCEXEC

7 Geographical Regions

Africa **48** Nigeria

Asia **23** Malaysia

Europe **50** Norway

Latin America and the Caribbean **33** Mexico

North America **2** Canada

Near East **17** Lebanon

South-West Pacific **12** New Zealand





European
Commission

執行委員会の有効性と代表性

7つの地理的地域区分

アフリカ **48か国** ナイジェリア

アジア **23か国** マレーシア

ヨーロッパ **50か国** ノルウェー

ラテンアメリカとカリブ海 **33か国** メキシコ

北米 **2か国** カナダ

近東 **17か国** レバノン

南西太平洋 **12か国** ニュージーランド





European
Commission

Efficiency of CCEXEC and CAC

An international organization collapsing under its own weight?

The WTO relevance: a poisoned pill?



Preeminent standard setting body

 **strengthen** the effectiveness of Codex preserving its core values



Process, procedures, structure/better define roles of CCEXEC, chairs/vice-chairs, etc.



European
Commission

執行委員会とコーデックス委員会の効率

国際機関はその重みで崩壊している？

WTOの妥当性: ポイズンピル？

傑出した 規格策定機関であるために



 核となる価値を維持するコーデックス有効性の**強化**

 プロセス, 手続き, 制度/執行委員会の役割をよりよく定義する,
議長/副議長, など

Thank you for your attention !



Eva ZAMORA ESCRIBANO
European Commission



ご清聴ありがとうございました!



Eva ZAMORA ESCRIBANO
欧州委員会

Health and
Food Safety